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4 UNITED STATES DISTRICT COURT
5 DISTRICT OF NEVADA
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7 UNITED STATES OF AMERICA,)

8 Plaintiff,)

9 vs.)

10 GILBERT COOPER,)

11 Defendant.)
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Case No. 2:11-cr-00277-PMP-CWH

ORDER

13 This matter is before the Court on Defendant's Sealed *Ex Parte* Application, Points and
14 Authorities, and Affidavit in Support of an Order for the Issuance of a Subpoena Pursuant to
15 Federal Rules of Criminal Procedure 17(b) and 17(c) and for Service of Subpoena by the U.S.
16 Marshal (#17), filed January 25, 2012.

17 **BACKGROUND**

18 Defendant Cooper is charged was charged in an Indictment returned on July 27, 2011, with
19 one count of social security fraud in violation of 42 U.S.C. § 408(a)(4). It is alleged that Cooper
20 "intentionally concealed and failed to disclose that he was employed and that he was receiving
21 income, thereby obtaining approximately \$102,148.10 in SSA disability benefits to which he was
22 not entitled." (#1). By way of the motion currently before the Court, Defendant requests the
23 issuance of a subpoena *duces tecum* and early production of documents pursuant to Rule 17(c).

24 **DISCUSSION**

25 The standards governing the issuance of subpoenas *duces tecum* under Fed. R. Crim. P.
26 17(c) were analyzed recently in *United States v. Sellers*, 275 F.R.D. 620 (D. Nev. 2011). Rule 17,
27 in pertinent part, provides:

28 A subpoena may order the witness to produce any books, papers, documents, data,
or other objects the subpoena designates. The court may direct the witness to
produce the designated items in court before trial or before they are to be offered
in evidence. When the items arrive, the court may permit the parties and their

1 attorneys to inspect all or part of them.

2 Fed. R. Crim. P. 17(c)(1). Courts have discretion to direct that a subpoena *duces tecum* be made
3 returnable before trial.¹ Nevertheless, the law is clear that Rule 17 is not a discovery device. *See*
4 *e.g.*, *United States v. Nixon*, 418 U.S. 683, 689 (1974); *see also Sellers*, 275 F.R.D. at 622-23
5 (collecting cases). As noted in *Sellers*, “Leave of court is required for a pretrial subpoena *duces*
6 *tecum*.” *Id.* at 623 (citation omitted). The Supreme Court has stated that “[e]nforcement of a
7 pretrial subpoena *duces tecum* must necessarily be committed to the sound discretion of the trial
8 court since the necessity for the subpoena most often turns upon a determination of factual issues.”
9 *Nixon*, 418 U.S. at 702.

10 The moving party bears the burden of showing good cause for the requested pretrial
11 production. Generally, courts look to the factors first identified in *United States v. Iozia*, 13 F.R.D.
12 335 (S.D.N.Y. 1952) for guidance in determining whether pretrial production is appropriate. *See*
13 *Nixon*, 418 U.S. at 699. The *Iozia* standard requires a showing: (1) that the documents are
14 evidentiary and relevant; (2) that the documents are not otherwise procurable reasonably in advance
15 of trial by exercise of due diligence; (3) that the defendant cannot properly prepare for trial without
16 production in advance of trial and that failure to obtain the documents may unreasonably delay the
17 trial; and (4) that the application is made in good faith and not intended as a fishing expedition.
18 *Nixon*, 418 U.S. at 699-700 (citing *United States v. Iozia*, 13 F.R.D. 335, 338 (S.D.N.Y. 1952)).

19 Against the backdrop of *Iozia*, the Supreme Court identified “three hurdles” that a moving
20 party must clear in order to carry his burden: relevancy, admissibility, and specificity. *Nixon*, 418
21 U.S. at 700. The moving party must “show the evidentiary nature of the requested materials”
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23
24 ¹ The issuance of subpoenas returnable at trial for those who are unable to pay for them is governed by
25 Fed. R. Crim. P. 17(a). Rule 17(b) describes the procedure for defendants unable to pay the requisite witness
26 fees. Rule 17(b) also permits an *ex parte* application requesting the issuance of subpoenas. Courts authorize the
27 issuance of a subpoena to a defendant who is unable to pay “if the defendant shows an inability to pay the
28 witness’s fees and the necessity of the witness’s presence for an adequate defense.” Fed. R. Crim. P. 17(b).
“Although prior judicial authorization is required, the *ex parte* nature of a Rule 17(b) application serves to put a
defendant on equal footing with the Government because the Government is not required to give a defendant
notice as to those witnesses that it intends to subpoena to testify at trial.” *Sellers*. 275 F.R.D. at 622 (citing
United States v. Reyes, 162 F.R.D. 468, 469 (S.D.N.Y. 1995)).

1 *United States v. Skeddle* 178 F.R.D. 167, 168 (N.D. Ohio 1996). Conclusory allegations of
2 relevance or admissibility are not sufficient. *Sellers*, 275 F.R.D. at 623-24 (citations omitted).
3 Documents requested in a Rule 17(c) subpoena must have more than some potential relevance or
4 evidentiary use, there must be a sufficient likelihood that the requested material is relevant to the
5 offenses charged in the indictment. *Id.* at 624 (citing *Nixon*, 418 U.S. at 700). The specificity
6 requirement “ensures that the subpoenas are used only to secure for trial certain documents or
7 sharply defined groups of documents.” *Id.* (quoting *United States v. Jackson*, 155 F.R.D. 664, 667
8 (D. Kan. 1994)). Requiring specificity also protects against Rule 17(c) subpoenas being used
9 improperly to engage in fishing expeditions. *Id.* (citation omitted).

10 The court in *Sellers* also addressed the issue of whether Rule 17(c) allows for an *ex parte*
11 application for pretrial production by indigent defendants. Contrary to Rule 17(b), the language of
12 Rule 17(c) does not expressly allow for pretrial production by an indigent defendant. As noted in
13 *Sellers*, “[c]ourts are split as to whether a party may make an *ex parte* application for a pretrial
14 subpoena *duces tecum*, and the Ninth Circuit has not ruled on the issue.” *Id.* at 624-25 (collecting
15 cases). This Court agrees with the conclusion in *Sellers* that an indigent defendant should be
16 permitted to make an *ex parte* application under Rule 17(c) under limited circumstances, “such as
17 where identification of the source of evidence potentially imperils the source or integrity of
18 evidence; or where notice of a subpoena *duces tecum* would compromise defense counsel’s
19 strategy; or where a constitutional interest of a defendant is implicated.” *Id.* at 625; *see also Reyes*,
20 162 F.R.D. at 470 (noting the strong policy reasons in favor of an *ex parte* procedure). This Court
21 further agrees that allowing for an *ex parte* application for a Rule 17(c) subpoena *duces tecum* does
22 not entitle the defendant to strategic advantage or tactical surprise. Rule 17(c)(1) is clear that “[t]he
23 court may direct the witness to produce the designated items in court before trial or before they are
24 offered in evidence” and “may permit the parties and their attorneys to inspect all or part of them.”
25 Fed. R. Crim. P. 17(c)(1).

26 The Court has reviewed the *ex parte* application for a Rule 17(c) subpoena *duces tecum* in
27 this case and finds that Defendant Cooper has satisfied the *Iozia* test and cleared the hurdles of
28 relevancy, admissibility, and specificity. *See Nixon*, 418 U.S. at 700. The Court further finds that

1 the application was properly made *ex parte* and shall remain sealed to protect the mental
2 impressions and trial strategy of defense counsel. However, because the application justifies the
3 need for pretrial production of the documents requested, the Court, pursuant to Rule 17(c)(1) will
4 require the witness to produce the designated items to the Clerk of Court. Upon receipt, the Clerk
5 shall inform counsel for both parties that the documents are available and permit both parties to
6 inspect them.

7 Based on the foregoing and good cause appearing therefore,

8 **IT IS HEREBY ORDERED** that Defendant's Sealed *Ex Parte* Application, Points and
9 Authorities, and Affidavit in Support of an Order for the Issuance of a Subpoena Pursuant to
10 Federal Rules of Criminal Procedure 17(b) and 17(c) and for Service of Subpoena by the U.S.
11 Marshal (#17) is **granted**. The motion shall remain under seal.

12 **IT IS FURTHER ORDERED** that the witness shall produce and provide documents
13 responsive to the subpoena no later than **February 24, 2012**, along with a copy of this Order to:

14 Clerk of Court, United States District Court for the District of Nevada
15 Lloyd D. George United States Courthouse
16 333 Las Vegas Boulevard South
Las Vegas, Nevada 89101.

17 **IT IS FURTHER ORDERED** that upon receipt of the responsive documents, the Clerk of
18 Court shall notify both parties that the documents are available for inspection and copying.

19 **IT IS FURTHER ORDERED** that the cost of process, fees, and expenses for the witness
20 shall be paid as if subpoenaed on behalf of the government, the Court being satisfied that
21 Defendant Cooper is indigent and the witness necessary to an adequate defense.

22 **IT IS FURTHER ORDERED** that Defendant's counsel shall serve a copy of this Order
23 along with the subpoena.

24 DATED this 3rd day of February , 2012.

25 
26 C.W. Hoffman, Jr.
27 United States Magistrate Judge
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